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20 October 1994

TO: Interagency Group on Rwanda
THROUGH: Michael Sheehan
FROM: Susan Varisco
SUBJECT: Rwanda: UN-Zaire Joint Working Group Report

DPKO has received a report from the working group technical team as well as the SRSG's recommendation. The report, itself, contains only the UN view. Apparently, the Zairian participants are holding off on submitting their input in an effort to be paid for more working days. A true joint report should follow soon.

Working Group Conclusions:

The report concludes that a 10,000-12,000 size force is required to separate and move the militia, leaders, and the army and contain them thereafter. It assumes violent resistance and the necessity of a Chapter VII mandate. Not surprisingly, the report recommends that the UN cannot accomplish this mandate. The only force that can do the job is a strong national force or multinational force consisting mainly of one strong state.

The report also stresses the need to start a political dialogue between refugee leaders and the Government of Rwanda as well as initiate significant social and economic reconstruction inside the country.

SRSG Recommendation:

Realizing that a large Ch VII operation is politically unrealistic, the SRSG recommends a smaller UN force (size undefined). The force would provide security for humanitarian operations and attempt to "suppress" the militia through presence.

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Khan also emphasizes political dialogue and socioeconomic reconstruction as integral components of the operation.

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Next Steps:

DPKO will be meeting today to decide how to handle the report (whether or not to wait for Zairian input) and to discuss the recommendations. Eventually, the SYG will weigh in and a report will be sent to the Council. This could happen as early as next week.

Annan is expecting a second interagency visit to discuss the new report. If another visit is in order, the team should come early next week, before the SYG finalizes his recommendations.

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